Permanent Tax Rate Limits

Considerations for Measure Elections

OACD Annual Meeting November 5, 2007

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Session Objective

Provide information to Soil and Water Conservation Districts (SWCDs) regarding steps, planning considerations, and legal requirements relating to local measure elections.

Legal Authorities

- Oregon Revised Statutes (ORS)
- 568.803 (General Obligation Bonds)
- 568.805 (Special Assessments)
- 568.806 (Ad Valorem Tax)
- 568.807 (Electors Authorizing Taxation)
- 568.808 (Filing Legal Description / Map)

Local Option Tax or Permanent Rate Limit

- Oregon Department of Revenue Publication
 - Pages 5-6
- Rate per \$1,000 of Assessed Value
- Eligible for Permanent Rate Limit if district has never assessed a property tax
- Subject to Measure 5 Limits
- Double Majority except November General Election

Getting Started

- Needs Assessment Why does your district need taxing authority for...
 - General Obligation Bonds
 - Permanent Tax Rate
 - Local Option Tax
 - Special Assessments

So...Make Your Case

- Long Range Business Plan
- Describe your district's
 - Customers
 - Goals, objectives and priorities
 - Proposed services, technical assistance, cost-share programs, etc.
 - Estimated budget needs (long-term)
 - Ability to leverage other resources

Determine District Needs

- Staffing
 - Current capacities
 - Projected staffing needs
 - Core functions (position descriptions)
 - Contract or professional services
- Regular, part-time, or limited duration employees
- Wages, benefits, and other expenses
- Training considerations and costs

District Needs - Continued

- Infrastructure Needs
 - Buildings
 - Vehicles
 - Equipment
- Purchase vs. lease
- Maintenance costs
- Insurance and risk management
- Other

Budget Development

- Estimated annual operating expenses
- Reserve requirements
- Contingency
- Special program requirements
 - Cost-share or grant program
 - Conservation easements
- Projected future increases (any category)
- Use Oregon Local Budget Law format

Determine Levy Rate

\$_____ Budget =___ Tax Rate

- Work with County Assessor
- Estimate Tax Rate that equates certain level(s) of funding (e.g. \$0.05/\$1,000 assessed value = \$200,000)
- Plan for future growth (permanent means permanent)

Additional Tax Rate Considerations

- Compression
- Consider uncollectible taxes
- Potential growth of tax base (new construction)
- Other See your County Assessor

Board Action - Decision Time

- District resolution to place measure on ballot
- Develop Ballot Title
 - Follow Oregon Department of Revenue guidance to develop caption, title, and summary information.
 - Review other ballot measures for comparison
 - Make sure ballot title and summary provides for all anticipated needs (district technical and administrative staff, district operations, contract services or professional services, outreach, vehicles, land, buildings, conservation easements, cost-share programs, other)

Election Cost\$

- District is responsible (Pass or Fail)
 - Can use Tax Revenue if measure passes
- Estimate cost of election (with county clerk)
- Determine payment plan
 - From what source of funds?
 - Time frame
 - Terms
- Negotiate with county (if desired) to:
 - Reduce or waive election costs
 - Agree to a structured repayment plan

More Homework...

- Historical voter turnout
- Potential for competition on the ballot
- Review legal boundaries
- District GIS map provide to county
- Address boundary changes early (if needed)
- Oregon Department of Revenue Certify new boundaries by March 31 of year to levy tax

Almost There...

- Finalize ballot measure
- Seek review from:
 - ODA
 - Oregon Department of Revenue
 - Secretary of State's Office
- Submit to County Clerk by filing deadline.
- September 4, 2008 Deadline for November 4, 2008 General Election
- Develop information for Voters' Pamphlet

Let the Campaigning Begin....or Not!

- Know and follow rules and restrictions
 - Employees and campaigning
 - Use of public funds
 - Political Action Committees (PAC)
- Identify partners and build alliances
- Key community leaders
- Voter's Pamphlet

Sources of Assistance

- Oregon Department of Revenue
 - Trainings, website, individual consultation
- County
 - Commissions, Assessor, Tax Collector, Clerk, others)
- Other SWCDs
- Oregon Department of Agriculture
- Oregon Secretary of State's Office
- Special Districts Association of Oregon
- Consultants

Record Keeping

- Gather facts and information
- Set up files
- Document your steps and actions
 - Record completed steps
 - Record unanswered (and answered) questions
 - Make calendar and timeline of tasks until election day

Final Thoughts

- If the Measure passes
 - Learn and follow Local Budget Law
 - Seek assistance
 - Do good conservation work
- If the Measure fails
 - Evaluate
 - Brainstorm potential strategies
 - Do good conservation work